

Message Text

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PAGE 01 GENEVA 00897 120921Z

13

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 AEC-05 CIAE-00 H-01 INR-07 L-02

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05 ACDA-05

BIB-01 DODE-00 CU-02 /084 W

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P R 120800Z FEB 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 622

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L GENEVA 0897

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE POLICY: QUADRIPARTITE RIGHTS ISSUE

REF: (A) GENEVA 0740; (B) GENEVA 0826

1. DEPUTY HEAD OF SWISS DEL (BRUNNER) TOLD US FEB 11 THAT SWISS AND NEUTRALS HAVE FURTHER REFINED THEIR THINKING ON QRR PROBLEM. IN THEIR VIEW PRESENT QRR LANGUAGE WOULD BE ACCEPTABLE IF WORD "RESPONSIBILITIES" IS DROPPED. IN RESPONSE TO OUR QUESTION WHETHER THIS IS VIEW OF ALL INTERESTED NEUTRALS, BRUNNER SAID HE COULD NOT SPEAK ON THEIR BEHALF, BUT THOUGHT THAT ALL OTHER NEUTRALS EXCEPT CYPRUS COULD ACCEPT PRESENT QRR FORMULATION WITH THIS MODIFICATION. CYPRIOTS, BECAUSE OF THEIR VIEW OF LONDON/ZURICH AGREEMENTS, MIGHT FEEL OBLIGATED TO MAKE A UNILATERAL INTERPRETIVE STATEMENT IF SUCH A SOLUTION WERE ACCEPTED BY ALL OTHER DELS.

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PAGE 02 GENEVA 00897 120921Z

2. ON PLACEMENT, BRUNNER SAID SWISS AND OTHER NEUTRALS

HAVE NOW DECIDED THAT TENTH PRINCIPLE IS BEST PLACE FOR QRR LANGUAGE. WHEN WE ASKED WHY, BRUNNER EXPLAINED THAT THEY EXPECT FINAL CLAUSES OF PRINCIPLES DECLARATION TO CONTAIN PHRASE ON NEED TO INTERPRET EACH PRINCIPLE IN CONTEXT OF OTHER PRINCIPLES. (BRUNNER CITED IPU TEXT FROM BELGRADE TO SUPPORT THIS.) WITH QRR LANGUAGE INCLUDED IN TENTH PRINCIPLE, THIS WILL HELP TO COUNTER-BALANCE BREZHNEV DOCTRINE IMPLICATIONS OF QRR LANGUAGE, SINCE CONTEXT OF OTHER PRINCIPLES WILL INCLUDE PRINCIPLES OF SOVEREIGN EQUALITY, TERRITORIAL INTEGRITY, NON-USE OF FORCE, NON-INTERFERENCE IN INTERNAL AFFAIRS, ETC.

3. BRUNNER SAID SOVIETS APPARENTLY NOW REALIZE THEY MADE A TACTICAL ERROR IN ALLUDING TO RELATIONSHIP AMONG SOCIALIST STATES AS A RATIONALE FOR ACCEPTANCE OF QRR LANGUAGE (REFTEL B), AND HAVE ARRANGED A MEETING WITH NEUTRALS ON FEB 14 TO EXPLAIN THEIR POSITION. SWISS ORIGINALLY EXPLAINED THEIR OBJECTIONS TO QRR TEXT TO SOVIETS BY CITING FACT THAT SWITZERLAND WAS NOT A BELLIGERENT IN WORLD WAR II, AND THEREFORE WAS NOT A PARTY TO ARRANGEMENTS RESULTING FROM THE WAR, SUCH AS DIVISION OF GERMANY. SWISS MAINTAINED THAT THEY COULD NOT IN EFFECT RATIFY RESULTS OF THE WAR BY AGREEING TO PHRASEOLOGY WHICH SEEMED TO IMPLY THIS. SOVIET REACTION THEN WAS TO SAY THAT LANGUAGE WAS REALLY MEANT TO COVER ARRANGEMENTS AMONG STATES BELONGING TO POLITICAL OR MILITARY ALLIANCES, AND NOT REPEAT NOT THE SPECIFIC GERMAN SITUATION. THIS OF COURSE MADE MATTERS EVER WORSE AS FAR AS THE SWISS WERE CONCERNED, AND THEY BELIEVE SOVIETS HAVE RECOGNIZED DISADVANTAGES OF USING THIS RATIONALE.

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